

ASSEMBLY BILL

No. 1349

Introduced by Assembly Member Goldberg

February 22, 2005

An act to amend Section 11839.20 of, and to add Sections 11758.421, 11758.425, and 11877 to, the Health and Safety Code, relating to narcotic treatment programs.

LEGISLATIVE COUNSEL'S DIGEST

AB 1349, as introduced, Goldberg. Narcotic treatment programs.

Existing law authorizes the State Department of Alcohol and Drug Programs to enter into a Medi-Cal Drug Treatment Program contract with each county for the provision of services within the county service area. Existing law requires the department to establish fees for controlled substances dispensed to Medi-Cal beneficiaries under this program based on a per capita uniform statewide monthly reimbursement rate. Existing law requires that reimbursement under the program be limited to the lower of that uniform statewide monthly reimbursement rate or the provider's usual and customary charge to the public for the same or similar services.

This bill would provide that if a narcotic treatment program provider establishes a sliding indigency scale for low-income persons who are not eligible to participate in the Medi-Cal Drug Treatment Program in accordance with requirements established by the bill, the provider shall be deemed in compliance with federal and state law for purposes of the application of an exception to reimbursement requirements that would prohibit those reduced charges under the sliding indigency scale from lowering the provider's usual and customary charge determination for Medi-Cal reimbursement. The bill would also authorize a narcotic treatment program provider to use an instruction

and financial evaluation form that the bill would create to aid in implementing a sliding indigency scale.

Existing law establishes that the Legislature's intent in licensing narcotic treatment programs is to provide a means whereby the patient may be rehabilitated and will no longer need to support a dependency on narcotics. Existing law declares that the ultimate goal of all narcotic treatment programs shall be to aid the patient in altering his or her lifestyle and eventually to eliminate all dependency on drugs.

This bill would revise the Legislature's intent and declarations so that the Legislature's intent in licensing narcotic treatment programs would be to provide a means whereby the patient may be rehabilitated and will no longer need to support a dependency on heroin, and the ultimate goal of narcotic treatment programs would be to aid the patient in altering his or her lifestyle and eventually to eliminate the improper use of legal drugs and the abuse of illicit drugs.

The bill would also prohibit a court from directing a patient who is either a defendant or probationer in a court supervised rehabilitation program to discontinue narcotic replacement therapy unless the defendant's or probationer's treatment provider who is directly providing the narcotic replacement therapy recommends discontinuation and the court agrees that discontinuation is a necessary component of an effective treatment plan for the defendant or probationer.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 11758.421 is added to the Health and
- 2 Safety Code, to read:
- 3 11758.421. (a) (1) The Legislature finds and declares all of
- 4 the following:
- 5 (A) Medical treatment for indigent patients who are not
- 6 eligible for Medi-Cal is essential to protecting the public health.
- 7 (B) The Legislature supports the adoption of standardized and
- 8 simplified forms and procedures in order to promote the drug
- 9 treatment of indigent patients who are not eligible for Medi-Cal.
- 10 (C) Providers should not be required by the state to subsidize
- 11 the medical treatment provided to indigent patients who are not
- 12 eligible for Medi-Cal.

1 (D) The Legislature supports the therapeutic value of indigent
2 patients who are not eligible for Medi-Cal contributing some
3 level of fees for drug treatment services in order to support the
4 goals of those drug treatment services.

5 (2) It is the intent of the Legislature in enacting this section to
6 encourage narcotic treatment program providers to serve indigent
7 patients who are not eligible for Medi-Cal. It is also the intent of
8 the Legislature that the State Department of Alcohol and Drug
9 Programs allow narcotic treatment program providers to charge
10 therapeutic fees for providing drug treatment to indigent patients
11 who are not eligible for Medi-Cal if the providers establish a fee
12 scale that complies with the documentation requirements
13 established pursuant to this section and federal law.

14 (b) (1) The Legislature recognizes that narcotic treatment
15 program providers are reimbursed for controlled substances
16 provided under the Medi-Cal Drug Treatment Program, also
17 known as Drug Medi-Cal (Chapter 3.4 (commencing with
18 Section 11758.40)), and pursuant to federal law at a rate that is
19 the lower of the per capita uniform statewide monthly
20 reimbursement or Drug Medi-Cal rate, or the provider's usual
21 and customary charge to the general public for the same or
22 similar services.

23 (2) It furthers the intent of the Legislature to ensure that
24 narcotic treatment programs in the state are able to serve indigent
25 clients and that there is an exception to the reimbursement
26 requirements described in paragraph (1), as the federal law has
27 been interpreted by representatives with the Centers for Medicare
28 and Medicaid Services. Pursuant to this exception, if a narcotic
29 treatment program provider who is serving low-income non-Drug
30 Medi-Cal clients complies with a federal requirement for the
31 application of a sliding indigency scale, the reduced charges
32 under the sliding indigency scale shall not lower the provider's
33 usual and customary charge determination for purposes of
34 Medi-Cal reimbursement.

35 (c) A licensed narcotic treatment program provider that serves
36 low-income non-Drug Medi-Cal clients shall be deemed in
37 compliance with federal and state law, for purposes of the
38 application of the exception described in paragraph (2) of
39 subdivision (b), and avoid audit disallowances, if the provider

1 implements a sliding indigency scale that meets all of the
2 following requirements:

3 (1) The maximum fee contained in the scale shall be the
4 provider's full nondiscounted, published charge and shall be at
5 least the rate that Drug Medi-Cal would pay for the same or
6 similar services provided to Drug Medi-Cal clients.

7 (2) The sliding indigency scale shall provide for an array of
8 different charges, based upon a client's ability to pay, as
9 measured by identifiable variables. These variables may include,
10 but need not be limited to, financial information and the number
11 of dependents of the client.

12 (3) Income ranges shall be in increments that result in a
13 reasonable distribution of clients paying differing amounts for
14 services based on differing abilities to pay.

15 (4) A provider shall obtain written documentation that
16 supports an indigency allowance under the sliding indigency
17 scale established pursuant to this section, including a financial
18 determination. In cases where this written documentation cannot
19 be obtained, the provider shall document at least three attempts to
20 obtain this written documentation from a client.

21 (5) The provider shall maintain all written documentation that
22 supports an indigency allowance under this section, including, if
23 used, the financial evaluation form set forth in Section
24 11758.425.

25 (6) Written policies shall be established and maintained that
26 set forth the basis for determining whether an indigency
27 allowance may be granted under this section and establish what
28 documentation shall be requested from a client.

29 (d) In developing the sliding indigency scale, a narcotic
30 treatment program provider shall consider, but need not include,
31 any or all of the following components:

32 (1) Vertically, the rows would reflect increments of family or
33 household income. There would be a sufficient number of
34 increments to allow for differing charges, such as a six hundred
35 dollar (\$600) increase per interval.

36 (2) Horizontally, the columns would provide for some other
37 variable, such as family size, in which case, the columns would
38 reflect the number of people dependent on the income, including
39 the client.

1 (3) Each row, except the first and last rows, would contain at
2 least two different fee amounts and each of the columns, four or
3 more in number, would contain at least six different fee amounts.

4 (4) The cells would contain an array of fees so that no fee
5 would be represented in more than 25 percent of the cells.

6 (e) A narcotic treatment program provider that uses the
7 financial evaluation form instructions and financial form set forth
8 in Section 11758.425 in obtaining written documentation that
9 supports an indigency allowance as required under paragraph (4)
10 of subdivision (c) shall be deemed in compliance with that
11 paragraph.

12 SEC. 2. Section 11758.425 is added to the Health and Safety
13 Code, to read:

14 11758.425. A narcotic treatment program provider may use
15 the following instructions and financial evaluation form to
16 comply with the requirements of paragraph (4) of subdivision (c)
17 of Section 11758.421:

18
19 FINANCIAL EVALUATION FORM INSTRUCTIONS
20 MONTHLY

21 INCOME DATA--This data should specify the source and
22 the amount and be supported by sufficient documentation.
23 Income data may include, but is not limited to, income
24 received as a paid employee, unemployment benefits,
25 disability benefits, pension payments, family income,
26 savings income, or other sources.

27 MONTHLY EXPENSES DATA--This data is not required
28 unless there is no evidence or documentation of income data.
29 Expenses data may include, but are not limited to, any
30 known expenses related to the following:

31 (1) Court ordered payments, such as child support, fines,
32 debts, restitution, or other payments.

33 (2) Housing-related expenses, such as rent, mortgage,
34 insurance, utilities, or other obligations.

35 (3) Transportation costs, such as any related expenses,
36 including auto payments or auto insurance payments.

37 (4) Insurance coverage should also be noted if it produces
38 either an expense or benefit to the client.

39 CLIENT MONTHLY TREATMENT FEE--The following
40 applies to

1 this data:

2 (1) The amount box indicates the client's fee according to
3 his or her location on the sliding scale.

4 (2) The adjusted client monthly fee box is to be filled only if
5 the fee to be charged differs from the fee indicated by the
6 client's location on the sliding scale.

7 (3) If the fee is adjusted from what the sliding scale would
8 indicate, a reason for the adjustment must be provided.
9 (Valid reasons might include extraordinary medical expenses
10 for a client suffering from HIV/AIDS, etc.).

11 PLEASE NOTE--The documentation for this form requires
12 that
13 the provider make at least three documented attempts to
14 collect documentation from a client. Any questions on this
15 form may be directed to the department at (____).

16
17 SEC. 3. Section 11839.20 of the Health and Safety Code is
18 amended to read:

19 11839.20. (a) It is the intent of the Legislature in licensing
20 narcotic treatment programs to provide a means whereby the
21 patient may be rehabilitated and will no longer need to support a
22 dependency on ~~narcotics~~ heroin.

23 (b) It is, ~~therefore~~, the intent of the Legislature that each
24 narcotic treatment program shall have a strong rehabilitative
25 element, including, but not limited to, individual and group
26 therapy, counseling, vocational guidance, and job and education
27 counseling.

28 (c) The Legislature declares the ultimate goal of all narcotic
29 treatment programs shall be to aid the patient in altering his or
30 her lifestyle and eventually to eliminate ~~all dependency on the~~
31 *improper use of legal drugs and the abuse of illicit drugs.*

32 ~~(b)~~

33 (d) The department shall adopt any regulations necessary to
34 ensure that every program is making a sustained effort to end the
35 drug dependency of the patients.

36 SEC. 4. Section 11877 is added to the Health and Safety
37 Code, to read:

38 11877. (a) The Legislature finds and declares that because
39 the possession and use of heroin are felonies, some patients in

1 narcotic treatment programs are simultaneously under the
2 jurisdiction of a court and the care of a treatment provider.
3 (b) A court shall not direct a patient who is either a defendant
4 or probationer in a court supervised rehabilitation program to
5 discontinue narcotic replacement therapy unless the defendant's
6 or probationer's treatment provider who is directly providing the
7 narcotic replacement therapy recommends discontinuation and
8 the court agrees that discontinuation is a necessary component of
9 an effective treatment plan for the defendant or probationer.

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